

Resolution No. 31019

The City of Seattle – Legislative Department

Resolution sponsored by: Richard Conlin

A RESOLUTION establishing goals, creating a policy framework, and identifying planning, analysis and actions for the purpose of strengthening Seattle's food system sustainability and security.

Committee Action:

Date	Recommendation	Vote
4/22/08	vote to substitute to version 9b	(C) Conlin, Burgess yes yes no McIver, no
4/22/08	vote version 9b	2-1 yes Conlin, Burgess, yes passed yes no McIver, no

Related Legislation File: _____

Date Introduced and Referred: <u>Oct. 8, 2007</u>	To: (committee): <u>Environment, Emergency Management + Utilities</u>
Date Re-referred:	To: (committee):
Date Re-referred:	To: (committee):
Date of Final Action: <u>4-29-08</u>	Date Presented to Mayor: <u>4-29-08</u>
Date Signed by Mayor: Returned Unsigned by Mayor	Date Returned to City Clerk: <u>May 8 2008</u>
Published by Title Only <input checked="" type="checkbox"/> <u>12</u>	Date Returned Without Concurrence:
Published in Full Text _____	<u>May 8 2008</u>

This file is complete and ready for presentation to Full Council.

Full Council Action:

Date	Decision	Vote
4-29-08	Adopted	7-2 (No: Godwin, McKelvey)

Law Department

RESOLUTION 31019

1
2
3 A RESOLUTION establishing goals, creating a policy framework, and identifying planning,
4 analysis and actions for the purpose of strengthening Seattle's food system sustainability
5 and security.

6 WHEREAS, food and water are sustaining and enduring necessities and are among the basic
7 essentials for life; and

8 WHEREAS, hunger and food insecurity are important issues that most adversely affect low-
9 income and minority populations; and

10 WHEREAS, one of the six Community Goals adopted by Seattle, King County, and United Way
11 is "Food to Eat and a Roof Overhead" reflected in Seattle's Comprehensive Plan as
12 "Strive to alleviate the impacts of poverty, low income and conditions that make people,
13 especially children and older adults, vulnerable"; and

14 WHEREAS, the "food system" is defined as the agents and institutions responsible for
15 production, processing, distribution, access, consumption, and disposal of food (Kaufman
16 2004); and

17 WHEREAS, food system activities take up a significant amount of urban and regional land; and

18 WHEREAS, the food system consumes a major amount of fossil fuel energy, land area, and
19 water in production, processing, transportation, and disposal activities; and

20 WHEREAS, the City recently passed Resolution 30990, a "Zero Waste Strategy" that includes
21 goals and strategies to increase food waste recycling and reduce food waste; and

22 WHEREAS, as of 2004, 29.9% of Seattle's commercial waste is food, 33.0% of Seattle's
23 residential waste is food, and 24.9% of Seattle's overall solid waste is food; and

24 WHEREAS, food losses as a percentage of each sector's solid waste streams were as follows:
25 Hotel/Motels 46.9%, Retail 35.2%, Education 32.9% and Health Care 22.7%; and

26 WHEREAS, maintaining and improving the security of our local food supply is essential to local
27 emergency preparedness and local self-reliance; and



1 WHEREAS, the food system represents an important part of community and regional economies;
2 and

3 WHEREAS, according to research conducted by Sustainable Seattle, the returns to our local
4 economy for each dollar spent at local, community-based restaurants, farmers markets
5 and grocers is more than two times greater than the usual impact of spending at
6 restaurants and grocers; and

7 WHEREAS, the second leading cause of premature death among United States adults is chronic
8 disease, for example heart disease, stroke and hypertension, linked to diet and low
9 physical activity; and

10 WHEREAS, obesity and associated costs and diet-related diseases significantly impact the health
11 of Seattle residents, and

12 WHEREAS, improving our local, regional, and statewide food systems advances the Seattle
13 Comprehensive Plan goals of economic opportunity, environmental stewardship,
14 community, and social justice; and

15 WHEREAS, there are significant community-building benefits to community gardening and
16 community kitchens; and

17 WHEREAS, the Seattle-King County Acting Food Policy Council (AFPC) has been working to
18 develop recommendations for improvements to our food system sustainability and
19 security, and the City acknowledges and appreciates the work of AFPC members,
20 Washington State University King County Extension, the Washington State Agriculture
21 Commission, the University of Washington Program on the Environment and Department
22 of Urban Design and Planning, the Seattle Department of Neighborhoods, Public Health
23 Seattle-King County, and the Seattle Interdepartmental Team working on food policy
24 issues; and

25 WHEREAS, the American Planning Association Board of Directors adopted on April 15, 2007 a
26 Policy Guide on Community and Regional Food Planning recommending the inclusion of
27 food policies in local and regional plans and the American Public Health Association
28 adopted a policy on November 6, 2007 entitled "Toward a Healthy, Sustainable Food
System", recommending a food system approach as key to better human health and
environmental quality; and

WHEREAS, approximately 82 cities and regions have established Food Policy Councils; NOW,
THEREFORE,

1 **BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SEATTLE, THE**
2 **MAYOR CONCURRING, THAT:**

3
4 Section 1. Goals. These goals are meant to provide guidance for analysis, program
5 development, policy development and actions related to Seattle and the region's food system
6 sustainability and security. The overall intent of this local food action initiative is to improve
7 our local food system and in doing so, advance the City's interrelated goals of race and social
8 justice, environmental sustainability, economic development, public health and emergency
9 preparedness. These goals include:
10

- 11 a. Strengthen community and regional food systems by linking food production,
12 processing, distribution, consumption, and waste management to facilitate, to
13 the extent possible, reliance on our region's food resources.
14
15 b. Assess and mitigate the negative environmental and ecological effects relating to
16 food system activities.
17
18 c. Support food system activities that encourage the use of local and renewable
19 energy resources and minimize energy use and waste including:
20
21 • Reducing food in our waste stream,
22 • Discouraging or restricting excessive and environmentally inappropriate food
23 packaging at all levels of the food system (production, wholesale, retail and
24 consumer), and
25
26



- 1 • Reducing the embedded and distributed climate impacts of Seattle’s food
2 system.
- 3 d. Stimulate demand for healthy foods, especially in low-income communities,
4 through collaboration with community-based organizations and institutions.
- 5 e. Increase access for all of Seattle’s residents to healthy and local foods through:
- 6 • Increasing the opportunities for Seattle residents to purchase and grow healthy
7 food in the city,
- 8 • Disseminating of food preparation and preservation knowledge through
9 educational and community kitchen programs,
- 10 • Supporting new opportunities for distribution of locally and regionally
11 produced food,
- 12 • Addressing disparities in access to healthy foods in inadequately served
13 populations and neighborhoods,
- 14 • Supporting increased recovery of surplus edible food from businesses and
15 institutions for distribution to food banks and meal programs,
- 16 • Addressing the needs of vulnerable populations, such as children, people
17 living with disabilities and seniors to accessing adequate, healthy food, and
18 • Increasing the amount of fresh fruits, vegetables, dairy and meat in the food
19 support system, including food banks and meal programs.
- 20 •
- 21 •
- 22 •
- 23 •
- 24 f. Integrate food system policies and planning into City land use, transportation and
25 urban activities.
- 26



- 1 g. Develop and enhance partnerships within the City, as well as regionally, to
- 2 research and promote local solutions to food issues.
- 3 h. Establish a strong interdepartmental focus among City departments on programs
- 4 and policies affecting food system sustainability and security.
- 5 i. Support procurement policies that favor local and regional food sourcing.
- 6 j. Enhance emergency preparedness related to food access and distribution including
- 7 working toward the goal of establishing regional capacity for feeding the
- 8 population for 2-3 months in an emergency.

10 Section 2. Framework. This resolution provides the framework for actions that the City
11 intends to develop and implement to promote local food system sustainability and security. These
12 actions include:
13

- 14 a. The Department of Neighborhoods (DON) in cooperation with the Food System
- 15 Enhancement Interdepartmental Team (IDT), the Acting Food Policy Council,
- 16 community-based agencies and other interest groups, is requested to develop a
- 17 Food Policy Action Plan (Plan). As part of this plan, the IDT is requested to
- 18 analyze vulnerabilities and disproportionalities by mapping the distribution of
- 19 fast food restaurants and access to healthy food against demographic variables
- 20 like age, income, and race. By January 1, 2009, DON with the IDT is
- 21 requested to transmit a draft plan to Council for review. This plan should, at a
- 22 minimum, identify ways to structure the City's focus on food system
- 23 sustainability and security including recommendations for:
- 24
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- 1 • Strengthening the city’s programs and policies that support the goals stated in
2 Section 1;
- 3 • Promoting and improving direct connections between farmers in the region
4 and State with urban consumers, such as community supported agriculture,
5 agro-food tourism, connections to major institutions including hospitals,
6 schools, and jails, and connections that foster niche markets for local
7 specialties;
- 8 • Increasing access for all of Seattle’s residents particularly children, people
9 living with disabilities, seniors, and other vulnerable populations, to healthy,
10 culturally appropriate, and local and regional food;
- 11 • Increasing the diversity of locally produced foods to more completely satisfy
12 our resident’s nutritional needs;
- 13 • Identifying opportunities for community involvement especially by minorities
14 and immigrants;
- 15 • Identifying opportunities for partnerships with local organizations that further
16 the goals stated in Section 1;
- 17 • Identifying strategies to encourage educational and health care institutions,
18 community-based organizations, businesses, religious institutions, and other
19 consumers and providers of food to the public to promote healthy choices and
20 food produced locally and regionally;
- 21 • Decreasing environmental impacts of the food system;
- 22 • Decreasing environmental impacts of the food system;
- 23 • Decreasing environmental impacts of the food system;
- 24 • Decreasing environmental impacts of the food system;
- 25 • Decreasing environmental impacts of the food system;
- 26 • Decreasing environmental impacts of the food system;
- 27 • Decreasing environmental impacts of the food system;
- 28 • Decreasing environmental impacts of the food system;



- Developing procurement policies that favor the sourcing of local and regional foods.

b. The Office of Economic Development (OED) is requested to assess citywide policies that promote local farmer's markets and market gardens and to work with appropriate departments to identify permanent locations for existing farmer's markets. OED is requested to consider recognizing Food and Beverage as a key industry sector. By October 1, 2009, OED is requested to submit a report with recommendations for any new or revised policies that strengthen our local farmer's markets and market gardens. The report should include proposals for permanent locations of farmer's markets and also include any proposed legislation to Council for its consideration.

c. The Office of Economic Development (OED) is requested to work with appropriate departments to assess city purchasing and procurement policies and to identify policy and procedure changes that would strengthen the city's support of the local food economy, in particular, by supporting local buying and selling. By January 1, 2009, OED is requested to submit a report with recommendations for any new or revised policies or procedures that would strengthen city support for the local food economy, in particular, locally directed buying and selling.

d. The Department of Neighborhoods (DON) is requested to identify additional locations and infrastructure for community gardens, food bank gardens, and



1 community kitchens that would strengthen our community garden program,
2 maximize accessibility for all neighborhoods and communities, especially low-
3 income and minority residents, and provide gardens to underserved
4 neighborhoods and food banks. DON is requested to explore with the Seattle
5 School District ways to partner community gardens with local schools. DON is
6 requested to work with Seattle Public Utilities, Seattle City Light and other
7 relevant departments and universities to conduct an inventory of public lands in
8 Seattle appropriate for urban agriculture uses. DON is requested to work with
9 the Department of Parks and Recreation (DPR) to inventory established
10 community kitchens at DPR facilities, and to identify facilities where new
11 community kitchens could be accommodated. By January 1, 2009, DON is
12 requested to submit a proposed process and outline for a new P-Patch Strategic
13 Plan that includes public involvement and a timetable for Council
14 consideration, and recommendations for community gardens, food bank
15 gardens, community kitchens and the results of the inventory of public lands.
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- 19 e. The Department of Planning and Development (DPD) is requested to review land
20 use code provisions to ensure that the inclusion of small and mid-size grocery
21 stores (e.g. 3,000 to 20,000 square feet) in neighborhood commercial and
22 commercial zones is encouraged and review the land use code to identify codes
23 that support or conflict with the goal of potential future development of urban
24 agriculture and market gardening. DPD is also requested to analyze the
25
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1 potential of developing new standards or incentive programs that encourages
2 incorporating food gardens into multi-family developments. By January 1,
3 2009, DPD is requested to transmit a report with analysis, recommendations
4 and identification of policies that would further support local and regional food
5 system sustainability and security goals as stated in Section 1.

6
7 f. The Seattle Department of Transportation (SDOT) is requested to include, as
8 criteria in evaluating transportation projects, safe and convenient pedestrian,
9 bicycle, and transit connections between residential neighborhoods and
10 community gardens, food banks, food markets, and farmer's markets.

11
12 g. The Office of Emergency Management, in cooperation with other relevant
13 departments, is requested to review the City's Disaster Readiness and
14 Response Plan and evaluate whether improvements can be made to improve
15 food system security, and to assure that appropriate agreements and
16 partnerships are in place for food accessibility and distribution in the event of a
17 disaster. Priority in agreements and policies should be given to contracts that
18 promote local and regional food producers and local sources, where feasible.

19
20 The Office of Emergency Management, in cooperation with SDOT, is also
21 requested to evaluate and prioritize emergency planning transportation access
22 to emergency food supplies including warehouses and distribution routes
23 throughout the city.
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1 h. The Office of Sustainability and Environment (OSE), in cooperation with relevant
2 departments, is requested to develop a scope of work related to food system
3 sustainability and security to identify potential green house gas reduction
4 opportunities related to the local food system in which the City could
5 participate, and identify policies that support the goals in Section 1. By
6 January 1, 2009, OSE is requested to transmit this scope of work to Council for
7 consideration.
8

9 i. Seattle Public Utilities (SPU) is requested to support increased diversion of
10 surplus edible food from the commercial waste stream in addition to recycling
11 food waste for compost. In cooperation with the Human Services Department,
12 SPU is requested to continue providing grants to increase the infrastructure
13 capacity of food banks and meal programs in order to allow them to accept
14 more donations of perishable foods and therefore further decrease food waste.
15 As part of the grant process, and in cooperation with the Office of Emergency
16 Management, SPU is requested to expand the Seattle Hunger Map to include
17 information on food banks and meal programs that can serve their
18 neighborhoods during emergency situations.
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22 j. The Human Services Department (HSD) is requested to work with the food
23 support system and distributor partners to identify opportunities to increase
24 fresh and locally and regionally produced foods in the food support system.
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1 HSD is encouraged to utilize the City's Health Initiative to further the goals
2 outlined in Section 1.

3 Section 3. The City supports the formation of a Food Policy Council (FPC) and commits
4 the City to participate in the FPC. Because food policy issues transcend City boundaries the City
5 indicates its preference that, at a minimum, a Food Policy Council will be regional in scope and
6 membership and have a strong link to state and Pacific Northwest food policy organizations.
7

8 Section 4. The City requests that King County, the Puget Sound Regional Council, and
9 the Growth Management Planning Council of King County recognize the important role of food
10 policy in regional and county-wide planning, and to take steps to initiate policy development for
11 their respective bodies around this issue.

12 Section 5. The City requests Public Health Seattle-King County to support the work of
13 other Departments, agencies, and organizations by providing information and public health
14 expertise related to food systems.
15


16 Section 6. The City supports the development of a partnership with universities to assist
17 us in the development of the Food Action Plan and other policy and technical analysis that
18 contributes to meeting our goals.
19

20 Section 7. The City calls upon the State Department of Agriculture to increase its role in
21 working towards a state food policy consonant with the goals in Section 1.
22

23 Section 8. The City directs its federal lobbyists to take an active role in advocacy for a
24 Farm Bill that reflects and supports the goals expressed in this resolution.
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1 Adopted by the City Council the 28th day of April, 2008, and signed by me in
2 open session in authentication of its adoption this 29th day of April, 2008.

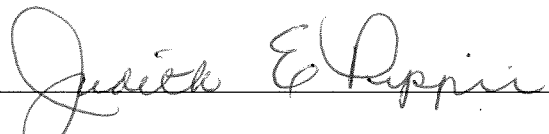
3
4 
5 President _____ of the City Council

6
7 THE MAYOR CONCURRING:

8 **Returned Unsigned**
9 **by Mayor**

10 _____
11 Gregory J. Nickels, Mayor

12
13 Filed by me this 8th day of May, 2008.

14
15 
16 _____
17 City Clerk

18
19 (Seal)

FISCAL NOTE FOR NON-CAPITAL PROJECTS

Department:	Contact Person/Phone:	DOF Analyst/Phone:
Legislative	Phyllis Shulman	(206) 684-8805

Legislation Title:

A RESOLUTION establishing goals, creating a policy framework, and identifying planning, analysis and actions for the purpose of strengthening Seattle's food system sustainability and security.

• **Summary of the Legislation:**

This legislation provides the framework for actions that the City intends to develop and implement to promote local food system sustainability and security.

• **Background:** *(Include brief description of the purpose and context of legislation and include record of previous legislation and funding history, if applicable):*

Seattle food system sustainability and security is an essential component of emergency preparedness and resiliency. A Food System Enhancement Interdepartmental Team as well as a regional Acting Food Policy Council has been meeting to discuss these issues. This legislation builds on these efforts and establishes an initial framework to strengthen local food sustainability and sustainability.

• *Please check one of the following:*

 X **This legislation does not have any financial implications.**

 This legislation has financial implications.

• **Is the legislation subject to public hearing requirements:** *NO*



Environment, Emergency Management and Utilities Committee
Summary of Resolution 31019 - Local Food Action Initiative
April 8, 2008

Food Matters

How and where it's grown, manufactured, transported, packaged, and distributed has significant impacts on the health of individuals, our communities, our environment and our ability to withstand emergencies.

The Federal and State Government's role in food is well established. For example, they have authority to regulate and license the agricultural production and manufacture of food and wholesale and retail sale of food items.

Local governments also make many decisions that directly impact food production, distribution, procurement, transportation and access to food and will be important first responders in times of emergency or crisis.

Why Enact a Resolution?

City decisions do impact food issues, yet decisions are currently being made separately in many policy areas without necessarily recognizing the connections between the decisions and without a policy framework that describes the values and goals that the City is interested in achieving. The overall intent of this local food action initiative is to improve our local food system and in doing so, advance the City's interrelated goals of race and social justice, environmental sustainability, economic development, public health and emergency preparedness.

This Resolution provides direction and guidance for analysis, program development, policy development and actions that will support a set of interrelated goals that can improve our local food system's sustainability and security.

The goals are outlined in Section 1 of the Resolution. They include:

- Strengthen community and regional food systems by linking food production, processing, distribution, consumption, and waste management to facilitate, to the extent possible, reliance on our region's food resources.
- Assess and mitigate the negative environmental and ecological effects relating to food system activities.
- Support food system activities that encourage the use of local and renewable energy resources and minimize energy use and waste.
- Stimulate demand for healthful foods, especially in low-income communities, through collaboration with community-based organizations and institutions.
- Increase access for all of Seattle's residents to healthy and local foods including addressing the needs of vulnerable populations, such as children, people living with disabilities and seniors to accessing adequate, healthy food.
- Integrate food system policies and planning into City land use, transportation and urban activities.
- Develop and enhance partnerships within the City, as well as regionally, to research and promote local solutions to food issues.

**Seattle's Food System Sustainability and Security Resolution
Divided Report on Resolution 31019**

For Consideration at Full Council on April 28, 2008

On April 22, 2008 the City Council's Environment, Energy Management and Utilities committee discussed and voted on Resolution 31019. Resolution 31019 was authored and sponsored by Councilmember Richard Conlin. The committee voted 2-1 to recommend "Do Pass" to full council.

Resolution 31019

- Establishes goals for the local food system and the City's interrelated goals of race and social justice, environmental sustainability, economic development, public health and emergency preparedness
- Requests City departments provide analysis, policy development, reports and actions that support these goals, including the development of a Food Action Plan,
- Supports the development of partnerships with other government jurisdictions that will enhance local food sustainability and security, and
- Supports advocacy on the State and Federal level.

A summary of Resolution 31019 is attached to this Divided Report.

Majority Position (Conlin, Burgess)

Local governments already make many decisions that impact food production, distribution, procurement, transportation and access to food and will be important first responders in time of emergency crisis. The actions called for in this Resolution supports the City's efforts in:

- Emergency response; by planning for how the City can help provide food for an extended period of time,
- Environmental impacts; by supporting locally grown food and reducing the amount of food waste,
- Economic development; by supporting local businesses, and,
- Social justice and individual health; by increasing access to healthy, locally grown food.

Minority Position (McIver)

- Government should not regulate individual food choices.
- The work called for in this Resolution will have an impact on City department's work program.
- There are other more serious priorities the City needs to deal with.

- Establish a strong interdepartmental focus among City departments on programs and policies affecting food system sustainability and security.
- Support procurement policies that favor local and regional food sourcing.
- Enhance emergency preparedness related to food access and distribution including working toward the goal of establishing regional capacity for feeding the population for 2-3 months in an emergency.

Framework of Actions

To achieve these goals the Resolution specifies some initial actions that strengthen areas the City is already involved in, recommends new activities and partnerships, and improves analysis so future actions and decisions can make positive contributions towards meeting the goals. The intent is that these initial actions will establish a foundation for further actions and partnerships.

Actions related to City Departments:

To achieve the goals, departments are asked to take certain actions and to review, analyze, and provide recommendations to Council. Most reports, recommendations or plans are due to Council by January 1, 2009. These actions include:

- ◆ The Department of Neighborhoods (DON) is requested to work with the Food System Enhancement Interdepartmental Team, the Acting Food Policy Council and other community groups to develop a *Food Policy Action Plan (Plan)* that will recommend actions on how the City can achieve the goals stated in this Resolution. The Resolution states minimum recommendations for what should be included in the Plan.
- ◆ The Office of Economic Development (OED) is requested to assess citywide policies that promote local farmer's markets and market gardens and to work with appropriate departments to identify permanent locations for existing farmer's markets. OED is requested to consider recognizing Food and Beverage as a key industry sector. By October 1, 2009, OED is requested to submit a report with recommendations for any new or revised policies that strengthen our local farmer's markets and market gardens. The report should include proposals for permanent locations of farmer's markets and also include any proposed legislation to Council for its consideration.
- ◆ OED is requested to work with appropriate departments to assess city purchasing and procurement policies and to identify policy and procedure changes that would strengthen the city's support of the local food economy, in particular, by supporting local buying and selling. OED is requested to submit a report with recommendations for any new or revised policies or procedures that would strengthen city support for the local food economy, in particular, locally directed buying and selling.
- ◆ DON is requested to identify additional locations and infrastructure for community gardens, food bank gardens, and community kitchens that would

strengthen our community garden program, maximize accessibility to all neighborhoods and communities, especially low-income and minority residents, and provide gardens to underserved neighborhoods and food banks. DON is requested to explore with the Seattle School District ways to partner community gardens with local schools. DON is requested to work with Seattle Public Utilities, Seattle City Light and other relevant departments and universities to conduct an inventory of public lands in Seattle appropriate for urban agriculture uses. DON is requested to work with the Department of Parks and Recreation (DPR) to inventory established community kitchens at DPR facilities, and to identify facilities where new community kitchens could be accommodated. DON is requested to submit a proposed process and outline for a new P-Patch Strategic Plan that includes public involvement and a timetable for Council consideration, and recommendations for community gardens, food bank gardens, community kitchens and the results of the inventory of public lands.

- ◆ The Department of Planning and Development (DPD) is requested to review land use policies to ensure that they encourage the inclusion of small and mid-size grocery stores (e.g. 3,000 to 20,000 square feet) in mixed use neighborhood design and redevelopment, review the land use code to identify codes that support or conflict with the goal of potential future development of urban agriculture and market gardening, and review the IDT's mapping analysis and land use code to determine options to limit the location of convenience stores and fast food outlets that do not sell nutritious food products. DPD is also requested to analyze the potential of developing new standards or incentive programs that encourages incorporating food gardens into multi-family developments and transmit a report to Council.
- ◆ The Seattle Department of Transportation (SDOT) is requested to include, as criteria for transportation planning, an analysis of safe and convenient pedestrian, bicycle, and transit connections between residential neighborhoods and community gardens, food banks, food markets, and farmer's markets. SDOT, in cooperation with the Office of Emergency Management, is also requested to evaluate and prioritize emergency planning transportation access to emergency food supplies including warehouses and distribution routes throughout the city.
- ◆ The Office of Emergency Management (OEM) in cooperation with other relevant departments, is requested to review the City's Disaster Readiness and Response Plan and evaluate whether improvements can be made to improve food system security, and to assure that appropriate agreements and partnerships are in place for food accessibility and distribution in the event of a disaster. Priority in agreements and policies should be given to contracts that promote local and regional food producers and local sources, where feasible.
- ◆ The Office of Sustainability and Environment (OSE) in cooperation with relevant departments, is requested to develop a scope of work related to food system sustainability and security to identify potential green house gas reduction opportunities related to the local food system in which the City could participate,



and identify policies that support the goals in the Resolution. OSE is requested to transmit this scope of work to Council for consideration.

- ◆ The Human Services Department (HSD) is requested to work with the food support system and distributor partners to identify opportunities to increase fresh and locally and regionally produced foods in the food support system. HSD is encouraged to utilize the City's Health Initiative to further the goals outlined in the Resolution.

Partnerships:

The Resolution supports a number of partnerships that can enhance local food sustainability and security.

- ◆ In cooperation with King County, develop a Food Policy Council that will be regional in scope and has a strong link to state and Pacific Northwest food policy organizations. (Work is currently under way to coordinate with King County to develop compatible ordinances that would establish a Food Policy Council.)
- ◆ Requests that King County, the Puget Sound Regional Council and Growth Management Planning Council of King County recognize the important role of food policy in regional and county-wide planning and take steps to develop policy on these issues.
- ◆ Requests that Public Health Seattle-King County support the work of other Departments by providing information and public health expertise related to food systems.
- ◆ Supports the developments of a partnership with universities to assist the City in the development of the Food Action Plan and other policy and technical analysis that contributes to meeting our goals.

Advocacy:

The Resolution supports advocacy on the state and federal level.

- ◆ Calls upon the State Department of Agriculture to increase its role in working towards a state food policy consistent with these goals.
- ◆ Directs the City's Federal lobbyists to take an active role in advocacy for a Farm Bill that supports the goals expressed in this Resolution.



**Legislative Department
Office of City Clerk
Memorandum**

Date: April 28, 2008
To: Res. 31019 jacket
From: Emilia M. Sanchez

Version 5 was introduced to Council and version 9b passed out of the Environment, Emergency Management and Utilities Committee (EEMU) and the Full Council.

Versions 6-9 were created and used internally by staff, and were not before the Council.

Version 9a was a working document EEMU reviewed and further amended before adopting version 9b.



RESOLUTION _____

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4 A RESOLUTION establishing goals, creating a policy framework, and identifying planning,
5 analysis and actions for the purpose of strengthening Seattle's food system sustainability
6 and security.

7 WHEREAS, food and water are sustaining and enduring necessities and are among the basic
8 essentials for life; and

9 WHEREAS, the "food system" is defined as the agents and institutions responsible for
10 production, processing, distribution, access and consumption, and disposal of food
(Kaufman 2004); and

11 WHEREAS, food system activities take up a significant amount of urban and regional land; and

12 WHEREAS, the food system consumes a major amount of fossil fuel energy, land area, and
13 water in production, processing, transportation, and disposal activities; and

14 WHEREAS, maintaining and improving the security of our local food supply is essential to local
15 emergency preparedness and local self-reliance; and

16 WHEREAS, the food system represents an important part of community and regional economies;
17 and

18 WHEREAS, according to research conducted by Sustainable Seattle, the returns to our local
19 economy for each dollar spent at a local farmers' market are more than two times greater
than the return on each dollar spent at a grocery chain; and

20 WHEREAS, hunger and food insecurity are important issues that most adversely affect low-
21 income and minority populations; and

22 WHEREAS, as of 2004, 29.9% of Seattle's commercial waste is food, 33.0% of Seattle's
23 residential waste is food, and 24.9% of Seattle's overall solid waste is food; and

24 WHEREAS, food losses as a percentage of each sector's solid waste streams were as follows:
25 Hotel/Motels 46.9%, Retail 35.2%, Education 32.9% and Health Care 22.7%; and
26
27
28



1 WHEREAS, the City recently passed Resolution 30990, a “Zero Waste Strategy” that includes
2 goals and strategies to increase food waste recycling and reduce food waste; and

3 WHEREAS, obesity and associated costs and diet-related diseases significantly impact the health
4 of Seattle residents, and

5 WHEREAS, improving our local, regional, and statewide food systems advances the Seattle
6 Comprehensive Plan goals of economic opportunity, environmental stewardship,
7 community, and social justice; and

8 WHEREAS, there are significant community-building benefits to community gardening; and

9 WHEREAS, the Seattle-King County Acting Food Policy Council (AFPC) has been working to
10 develop recommendations for improvements to our food system sustainability and
11 security, and the City acknowledges and appreciates the work of AFPC members,
12 Cooperative Extension, the Washington State Agriculture Commission, the University of
13 Washington Program on the Environment and Department of Urban Design and Planning,
14 the Seattle Department of Neighborhoods, Public Health Seattle-King County, and the
15 Seattle Interdepartmental Team working on food policy issues; and

16 WHEREAS, the American Planning Association Board of Directors adopted on April 15, 2007, a
17 Policy Guide on Community and Regional Food Planning recommending the inclusion of
18 food policies in local and regional plans; and

19 WHEREAS, approximately 82 cities and regions have established Food Policy Councils; NOW,
20 THEREFORE,

21 **BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SEATTLE, THE**
22 **MAYOR CONCURRING, THAT:**

23 Section 1. Goals. These goals are meant to provide guidance for analysis, program
24 development, policy development and actions related to Seattle and the region’s food system
25 sustainability and security. The overall intent of this initiative is to improve our local food
26 system and in doing so, advance the City’s interrelated goals of race and social justice,
27



1 environmental sustainability, economic development, and emergency preparedness. These goals
2 include:

- 3 a. Strengthen community and regional food systems linking production, processing,
4 distribution, consumption, and waste management to facilitate, to the extent
5 possible, reliance on our region's resources.
- 6 b. Assess and mitigate the negative environmental and ecological effects relating to
7 food system activities.
- 8 c. Support food system activities that encourage the use of local and renewable
9 energy resources and minimize energy use and waste including:
10
11 • Reducing food in our waste stream,
12 • Discouraging or restricting excessive and environmentally inappropriate food
13 packaging at all levels of the food system (production, wholesale, retail and
14 consumer), and
15 • Reducing the embedded and distributed climate impacts of Seattle's food
16 system.
17
- 18 d. Stimulate demand for healthful foods, especially in low-income communities
19 through collaboration with community-based organizations and institutions.
- 20 e. Increase access for all of Seattle's residents to healthy and local foods through:
21
22 • Increasing the opportunities for Seattle residents to purchase and grow healthy
23 food in the city,
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- 1 • Supporting new opportunities for larger scale distribution of locally and
- 2 regionally produced food,
- 3 • Addressing disparities in access to healthy foods in inadequately served
- 4 populations and neighborhoods, and
- 5 • Increasing the amount of fresh fruits, vegetables, dairy and meat in the
- 6 emergency food system.
- 7

8 f. Integrate food system policies and planning into City land use, transportation and
9 urban activities.

10 g. Develop and enhance partnerships within the City as well as regionally to research
11 and promote local solutions to food issues.

12 h. Establish a strong interdepartmental focus within City departments on programs
13 and policies affecting food system sustainability and security.

14 i. Support procurement policies that favor local and regional food sourcing.

15 j. Enhance emergency preparedness related to food access and distribution including
16 working toward the goal of establishing regional capacity for feeding the
17 population for 2-3 months in an emergency.
18

19
20 Section 2. Framework. This resolution provides the framework for actions that the City
21 intends to develop and implement to promote local food system sustainability and security. These
22 actions include:
23

24 a. The Department of Neighborhoods (DON) in cooperation with the Food System
25 Enhancement Interdepartmental Team (IDT) is requested to develop a
26



1 Food Policy Action Plan. As part of this plan, the IDT is requested to
2 coordinate a spatial analysis of threats to food security with relevant
3 departments and institutions. This analysis should include access to
4 healthy food and the concentration of fast food establishments. By
5 September 1, 2008, DON with the IDT is requested to transmit a draft plan
6 to Council for review. This plan should, at a minimum, identify ways to
7 structure the City's focus on food system sustainability and security
8 including recommendations for:

- 9
- 10 • Strengthening the city's programs and policies that support the goals stated in
11 Section 1;
 - 12 • Promoting and improving direct connections between farmers in the region
13 and State with urban consumers, such as community supported agriculture,
14 agro-food tourism, connections to major institutions including hospitals,
15 schools, and jails, and connections that foster niche markets for local
16 specialties;
 - 17 • Increasing access for all of Seattle's residents to healthy, culturally
18 appropriate, and local and regional food;
 - 19 • Identifying opportunities for community involvement especially by minorities
20 and immigrants;
 - 21 • Identifying strategies to encourage educational and health care institutions,
22 community-based organizations, businesses, religious institutions, and other
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1 consumers and providers of food to the public to promote healthy choices and
2 food produced locally and regionally;

- 3 • Decreasing environmental impacts of the food system;
4 • Developing procurement policies that favor the sourcing of local and regional
5 foods.
6

7 b. The Office of Economic Development (OED) is requested to assess citywide
8 policies that promote local farmer's markets and market gardens and to
9 work with appropriate departments to identify permanent locations for
10 existing farmer's markets. OED is requested to consider recognizing Food
11 and Beverage as a key industry sector. By August 1, 2008, OED is
12 requested to submit a report with recommendations for any new or revised
13 policies that strengthen our local farmer's markets and market gardens.
14 The report should include proposals for permanent locations of farmer's
15 markets and also include any proposed legislation to Council for its
16 consideration.
17
18

19 c. The Department of Neighborhoods (DON) is requested to identify additional
20 locations and infrastructure for community gardens that would strengthen
21 our community garden program, maximize accessibility to all
22 neighborhoods and communities, especially low-income and minority
23 residents, and provide gardens to underserved neighborhoods. DON is
24 requested to work with relevant departments and universities to conduct an
25
26



1 inventory of public lands in Seattle appropriate for urban agriculture uses.
2 By August 1, 2008, DON is requested to submit a report with
3 recommendations for community gardens, the results of the inventory of
4 public lands, as well as a proposed process and outline for a new P-Patch
5 Strategic Plan that includes public involvement and a timetable for
6 Council consideration.
7

8 d. The Department of Planning and Development (DPD) is requested to review land
9 use policies to ensure that they encourage the inclusion of small and mid-
10 size grocery stores (e.g. 3,000 to 20,000 square feet) in mixed use
11 neighborhood design and redevelopment, review the land use code to
12 identify codes that support or conflict with the goal of potential future
13 development of urban agriculture and market gardening, and review the
14 spatial analysis and land use code to determine options to limit the
15 location of convenience stores and fast food outlets that do not sell
16 nutritious food products. By, August 1, 2008 DPD is requested to transmit
17 a report with analysis, recommendations and identification of policies that
18 would further support local and regional food system sustainability and
19 security goals as stated in Section 1.
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22 e. The Seattle Department of Transportation (SDOT) is requested to include, as
23 criteria for transportation planning, an analysis of safe and convenient
24 pedestrian, bicycle, and transit connections between residential
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1 neighborhoods and community gardens, food banks, food markets, and
2 farmer's markets. SDOT, in cooperation with the Office of Emergency
3 Management, is also requested to evaluate and prioritize emergency
4 planning transportation access to emergency food supplies including
5 warehouses and distribution routes throughout the city.

6
7 f. The Office of Emergency Management, in cooperation with other relevant
8 departments, is requested to review the City's Disaster Readiness and
9 Response Plan and evaluate whether improvements can be made to
10 improve to food system security, and to assure that appropriate agreements
11 and partnerships are in place for food accessibility and distribution in the
12 event of a disaster. Priority in agreements and policies should be given to
13 contracts that promote local and regional food producers and local sources,
14 where feasible.

15
16 g. The Office of Sustainability and Environment (OSE), in cooperation with relevant
17 departments, is requested to develop a scope of work related to food
18 system sustainability and security to analyze climate change initiatives in
19 which the City could participate, and policies that support the goals in
20 Section 1. By August 1, 2008, OSE is requested to transmit this scope of
21 work to Council for consideration.

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23
24 h. The Human Services Department (HSD) is requested to work with emergency
25 food provider and distributor partners to identify opportunities to increase
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1 fresh and locally and regionally produced foods in the emergency food
2 system. HSD is encouraged to utilize the City's Health Initiative to further
3 the goals outlined in Section 1.

4 Section 3. The City supports the formation of a Food Policy Council (FPC) and commits
5 the City to participate in the FPC. Because food policy issues transcend City boundaries, the
6 City indicates its preference that, at a minimum, a Food Policy Council will be, regional in scope
7 and membership, and has a strong link to state and Pacific Northwest food policy organizations.
8

9 Section 4: The City requests that King County, the Puget Sound Regional Council, and
10 the Growth Management Planning Council of King County recognize the important role of food
11 policy in regional and county-wide planning, and to take steps to initiate policy development for
12 their respective bodies around this issue.
13

14 Section 5. The City supports the development of a partnership with universities to assist
15 us in the development of the Food Action Plan and other policy and technical analysis that
16 contributes to meeting our goals.
17

18 Section 6: The City calls upon the State Department of Agriculture to increase its role in
19 working towards a state food policy consonant with the goals in Section 1.

20 Section 7: The City directs its federal lobbyists to take an active role in advocacy for a
21 Farm Bill that reflects and supports the goals expressed in this resolution.
22

23 Adopted by the City Council the ____ day of _____, 2007, and signed by me in
24 open session in authentication of its adoption this ____ day of _____, 2007.
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President _____ of the City Council

THE MAYOR CONCURRING:

Gregory J. Nickels, Mayor

Filed by me this ____ day of _____, 2007.

City Clerk

(Seal)



STATE OF WASHINGTON – KING COUNTY

--SS.

224458
CITY OF SEATTLE, CLERKS OFFICE

No. TITLE ONLY

Affidavit of Publication

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter referred to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12th day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

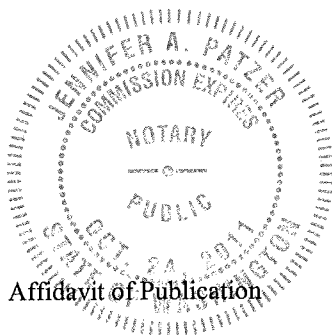
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CT:31019 RESOLUTION

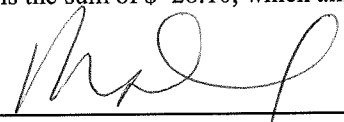
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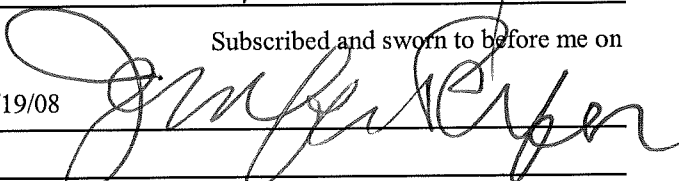
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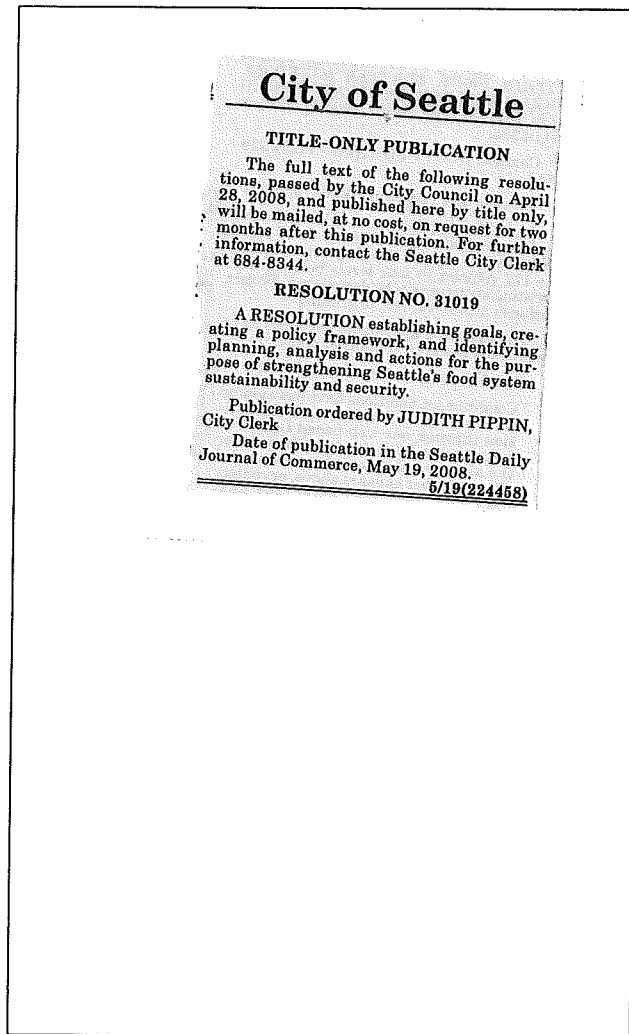
Affidavit of Publication



Subscribed and sworn to before me on
05/19/08 


Notary public for the State of Washington,
residing in Seattle

State of Washington, King County





**Legislative Department
Office of City Clerk
Memorandum**

Date: May 9, 2008
To: Councilmembers
From: Laurel Humphrey for Judith E. Pippin, City Clerk 
Subject: Mayor's Non-Concurrence - Resolution 31019
RE - Seattle's food system sustainability and security

On May 8, 2008, Mayor Nickels returned to this office without his concurrence, *Resolution 31019, A Resolution establishing goals, creating a policy framework, and identifying planning, analysis and actions for the purpose of strengthening Seattle's food system sustainability and security*. The Council adopted this Resolution on April 28, 2008.

The absence of the Mayor's concurrence, when requested, does not invalidate a Resolution, and no further action is required of Council for this Resolution.

The Mayor did not provide a message containing his reason(s) for declining to sign the Resolution.